

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

LAURIE J. GOODWIN,

Plaintiff,

V.

MICHAEL J. ASTRUE, Commissioner
of the Social Security Administration,

Defendant.

CASE NO. 10cv5783-BHS-JRC

REPORT AND
RECOMMENDATION ON
PLAINTIFF'S COMPLAINT

NOTED FOR: January 13, 2012

This matter has been referred to United States Magistrate Judge J. Richard
Creatura pursuant to 28 U.S.C. § 636(b)(1) and Local Magistrate Judge Rule MJR
4(a)(4), and as authorized by Mathews, Secretary of H.E.W. v. Weber, 423 U.S. 261,
271-72 (1976). This matter has been fully briefed. (See ECF Nos. 11, 13, 16).

Based on the relevant record, the Court concludes that the ALJ erred in her review of plaintiff's credibility and erred in her review of the medical evidence provided by one of plaintiff's treating physicians. For these reasons, this matter should be reversed and

1 remanded pursuant to sentence four of 42 U.S.C. § 405(g) to the Commissioner for
2 further administrative proceedings. Defendant's Motion to Strike should be granted.

3 BACKGROUND

4 Plaintiff, LAURIE J. GOODWIN, was forty-six years old on her alleged disability
5 onset date of September 10, 2001 (Tr. 104). She worked as a psychiatric social worker
6 from 1984 until 1999 (Tr. 26, 117). She quit her employment in 1999 in order to spend
7 time with her daughter (see id.). Although she intended to return to work, she alleged that
8 she could not do so as of September 10, 2001 due to her back condition (Tr. 26-27, 116,
9 117).

10 PROCEDURAL HISTORY

11 In February, 2007 plaintiff filed an application for Social Security disability
12 benefits, alleging that she had been disabled since September 10, 2001 (Tr. 104-06). Her
13 application was denied initially and following reconsideration (Tr. 63-76). Plaintiff's
14 requested hearing was held before Administrative Law Judge Laura Valente ("the ALJ")
15 on August 14, 2009 (Tr. 20-62). On September 1, 2009, the ALJ issued a written decision
16 in which she found that plaintiff was not disabled pursuant to the Social Security Act
17 through March 31, 2005 -- the date through which plaintiff was insured (see Tr. 7-19).

18 On August 20, 2010, the Appeals Council denied plaintiff's request for review,
19 making the written decision by the ALJ the final agency decision subject to judicial
20 review (Tr. 1-5). See 20 C.F.R. § 404.981. On October 22, 2010, plaintiff filed a
21 complaint in this Court, seeking judicial review of the ALJ's written decision (see ECF
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1 No. 1). On February 25, 2011, defendant filed the sealed administrative record (“Tr.”)
2 regarding this matter (see ECF No. 7).

3 In her Opening Brief, plaintiff contends that: (1) the ALJ erred in her assessment
4 of the medical evidence; (2) the ALJ erred in her assessment of plaintiff’s testimony; (3)
5 the ALJ erred in her assessment of the lay testimony; (4) the ALJ erred in her assessment of
6 plaintiff’s residual functional capacity; (5) the ALJ erred by finding that plaintiff was
7 capable of performing her past relevant work; and, (6) the ALJ erred in step five of the
8 sequential disability evaluation process by failing to find that plaintiff was disabled (see
9 ECF No. 11, p. 2). Plaintiff contends that this matter should be remanded with a direction
10 to the Commissioner to find plaintiff disabled, but requests that if this matter is reversed
11 and remanded, that it be assigned to a different Administrative Law Judge (see *id.*, p. 18-
12 20).

14 STANDARD OF REVIEW

15 Plaintiff bears the burden of proving disability within the meaning of the Social
16 Security Act (hereinafter “the Act”). Meanel v. Apfel, 172 F.3d 1111, 1113 (9th Cir.
17 1999); see also Johnson v. Shalala, 60 F.3d 1428, 1432 (9th Cir. 1995). The Act defines
18 disability as the “inability to engage in any substantial gainful activity” due to a physical
19 or mental impairment “which can be expected to result in death or which has lasted, or
20 can be expected to last for a continuous period of not less than twelve months.” 42 U.S.C.
21 §§ 423(d)(1)(A), 1382c(a)(3)(A). Plaintiff is disabled under the Act only if plaintiff’s
22 impairments are of such severity that plaintiff is unable to do previous work, and cannot,
23 considering the plaintiff’s age, education, and work experience, engage in any other

1 substantial gainful activity existing in the national economy. 42 U.S.C. §§ 423(d)(2)(A),
2 1382c(a)(3)(B); see also Tackett v. Apfel, 180 F.3d 1094, 1098-99 (9th Cir. 1999).

3 Pursuant to 42 U.S.C. § 405(g), this Court may set aside the Commissioner's
4 denial of social security benefits if the ALJ's findings are based on legal error or not
5 supported by substantial evidence in the record as a whole. Bayliss v. Barnhart, 427 F.3d
6 1211, 1214 n.1 (9th Cir. 2005) (*citing Tidwell v. Apfel*, 161 F.3d 599, 601 (9th Cir.
7 1999)). "Substantial evidence" is more than a scintilla, less than a preponderance, and is
8 such "relevant evidence as a reasonable mind might accept as adequate to support a
9 conclusion." Magallanes v. Bowen, 881 F.2d 747, 750 (9th Cir. 1989) (*quoting Davis v.*
10 Heckler, 868 F.2d 323, 325-26 (9th Cir. 1989)); see also Richardson v. Perales, 402 U.S.
11 389, 401 (1971). The Court "must independently determine whether the Commissioner's
12 decision is (1) free of legal error and (2) is supported by substantial evidence.'" See
13 Bruce v. Astrue, 557 F.3d 1113, 1115 (9th Cir. 2006) (*citing Moore v. Comm'r of the*
14 Soc. Sec. Admin., 278 F.3d 920, 924 (9th Cir. 2002)); Smolen v. Chater, 80 F.3d 1273,
15 1279 (9th Cir. 1996).

17 According to the Ninth Circuit, "[l]ong-standing principles of administrative law
18 require us to review the ALJ's decision based on the reasoning and actual findings
19 offered by the ALJ - - not *post hoc* rationalizations that attempt to intuit what the
20 adjudicator may have been thinking." Bray v. Comm'r of SSA, 554 F.3d 1219, 1226-27
21 (9th Cir. 2009) (*citing SEC v. Chenery Corp.*, 332 U.S. 194, 196 (1947) (other citation
22 omitted)); see also Stout v. Commissioner of Soc. Sec., 454 F.3d 1050, 1054 (9th Cir.
23 2006) ("we cannot affirm the decision of an agency on a ground that the agency did not
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1 invoke in making its decision") (citations omitted). For example, "the ALJ, not the
2 district court, is required to provide specific reasons for rejecting lay testimony." Stout,
3 supra, 454 F.3d at 1054 (*citing Dodrill v. Shalala*, 12 F.3d 915, 919 (9th Cir. 1993)). In
4 the context of social security appeals, legal errors committed by the ALJ may be
5 considered harmless where the error is irrelevant to the ultimate disability conclusion.
6 Stout, supra, 454 F.3d at 1054-55 (reviewing legal errors found to be harmless).

7 DISCUSSION

8 1. Defendant's Motion to Strike plaintiff's Appendix

9 As a preliminary matter, the Court notes that defendant has moved to strike the
10 Appendix to plaintiff's Opening Brief (see Defendant's Brief, ECF No. 13, pp. 1-2).
11 Plaintiff admits that she did not inform counsel for defendant of her intention to file an
12 over-length brief (see Reply, ECF No. 16, pp. 1-2). The Court notes that plaintiff did not
13 receive permission from this Court to file an over-length brief, which is required by Local
14 Rule CR 7(f).

15 The Court's Order Setting Briefing Schedule in this case specifies that the "length
16 of the briefing shall conform to Local Rule CR 7(e)(3)" (see ECF No. 6). Therefore,
17 according to Local Rule CR 7(e)(3), the Opening Brief and the Response Brief "shall not
18 exceed twenty-four pages."

19 The Court notes that plaintiff's Opening Brief is twenty one pages long (see ECF
20 No. 11). Plaintiff's appendix is twenty five pages long (see id., Appendix). Plaintiff
21 indicates that the Appendix was filed "because the evidence in this case was lengthy, and
22 her attorney was unable to edit the evidence down to where it would fit within a 24 page
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1 brief" (see Reply, ECF No. 16, p. 1). Plaintiff also indicates that her "Opening Brief can
2 stand independently; all of the key medical evidence from the Appendix is also cited and
3 discussed in the Opening Brief" (see *id.*, p. 2).

4 Plaintiff does not attempt to justify the failure to seek this Court's permission to
5 file an over-length brief. According to Local Rule CR 7(f), motions seeking approval to
6 file an over-length motion or brief "shall be filed as soon as possible but no later than
7 three days before the underlying motion or brief is due." Therefore, the Court concludes
8 that plaintiff violated this Court's Order, Local Rule CR 7(e)(3) and Local Rule CR 7(f)
9 (see Order Setting Briefing Schedule, ECF No. 6).

10 The Court also finds that the particular Appendix in this matter did not provide
11 much assistance to the Court. For the reasons stated, the Court should grant defendant's
12 Motion to Strike plaintiff's Appendix.

13 2. The ALJ erred in the evaluation of the medical evidence provided by one the
14 treating physicians.

15 "A treating physician's medical opinion as to the nature and severity of an
16 individual's impairment must be given controlling weight if that opinion is well-
17 supported and not inconsistent with the other substantial evidence in the case record."
18 Edlund v. Massanari, 2001 Cal. Daily Op. Srv. 6849, 2001 U.S. App. LEXIS 17960 at
19 *14 (9th Cir. 2001) (*citing* SSR 96-2p, 1996 SSR LEXIS 9); see also 20 C.F.R. § 416.902
20 (non-treating physician is one without "ongoing treatment relationship"). "The ALJ may
21 disregard the treating physician's opinion whether or not that opinion is contradicted."
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1 Batson v. Commissioner of Social Security Administration, 359 F.3d 1190, 1195 (9th
2 Cir. 2004) (*quoting Magallanes, supra*, 881 F.2d at 751).

3 The ALJ must provide “clear and convincing” reasons for rejecting the
4 uncontradicted opinion of either a treating or examining physician or psychologist.
5 Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1996) (*citing Baxter v. Sullivan*, 923 F.2d
6 1391, 1396 (9th Cir. 1991); Pitzer v. Sullivan, 908 F.2d 502, 506 (9th Cir. 1990)). Even if
7 a treating or examining physician’s opinion is contradicted, that opinion “can only be
8 rejected for specific and legitimate reasons that are supported by substantial evidence in
9 the record.” Lester, supra, 81 F.3d at 830-31 (*citing Andrews v. Shalala*, 53 F.3d 1035,
10 1043 (9th Cir. 1995)). The ALJ can accomplish this by “setting out a detailed and
11 thorough summary of the facts and conflicting clinical evidence, stating h[er]
12 interpretation thereof, and making findings.” Reddick, supra, 157 F.3d at 725 (*citing*
13 Magallanes, supra, 881 F.2d at 751).
14

15 In addition, the ALJ must explain why her own interpretations, rather than those of
16 the doctors, are correct. Reddick, supra, 157 F.3d at 725 (*citing Embrey v. Bowen*, 849
17 F.2d 418, 421-22 (9th Cir. 1988)). However, the ALJ “need not discuss *all* evidence
18 presented.” Vincent on Behalf of Vincent v. Heckler, 739 F.2d 1393, 1394-95 (9th Cir.
19 1984) (per curiam). The ALJ must only explain why “significant probative evidence has
20 been rejected.” Id. (*quoting Cotter v. Harris*, 642 F.2d 700, 706-07 (3d Cir. 1981)).
21

22 Dr. Schulze was one of plaintiff’s treating physicians, and she provided specific
23 opinions regarding plaintiff’s functional abilities. She opined that Goodwin must change
24 her body position every half hour to lessen otherwise intractable pain (Tr. 262). Dr.

1 Schulze also opined that plaintiff could not sustain a reasonable walking pace over a
2 sufficient distance to be able to carry out her activities of daily living, and that she did not
3 have the ability to travel without companion assistance (Tr. 263). She opined that
4 plaintiff's medications and impairments affected plaintiff's ability for memory and
5 concentration and that plaintiff's attention and concentration frequently were impaired
6 (Tr. 264).

7 Dr. Schulze indicated that plaintiff was unable to sit for more than 30 minutes and
8 then must walk for five minutes (Tr. 265). She also indicated that plaintiff likely would
9 be absent from work more than four times a month on average due to her severe
10 impairments (Tr. 266). Although Dr. Schulze gave her opinions on February 22, 2007,
11 she indicated specifically that her assessments of plaintiff's symptoms and limitations
12 were regarding the time frame beginning in September 10, 2001 (id.). Based on a review
13 of the relevant record, discussed further below, see infra, section 3, the Court finds that
14 Dr. Schulze's opinions regarding plaintiff's functional limitations are supported by
15 substantial evidence in the record as a whole.

16 Because the ALJ did not adopt these opinions of Dr. Schulze in her residual
17 functional capacity assessment, she needed to "explain why the opinion was not
18 adopted." See SSR 96-8p, 1996 SSR LEXIS 5 at *20. The ALJ has not indicated how the
19 opinions of Dr. Kevin P. Schoenfelder, M.D. ("Dr. Schoenfelder") or Dr. Elizabeth Cook,
20 M.D. ("Dr. Cook") contradict Dr. Shulze's opinions, such as Dr. Shulze's opinion that
21 plaintiff cannot sit for more than 30 minutes without having to walk for 5 minutes (see
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1 Tr. 18). However, the ALJ appears to rely on the opinions of Drs. Schoenfelder and Cook
2 (see Tr. 18).

3 The ALJ indicated that Dr. Schoenfelder had reported plaintiff's improvement
4 following injections from approximately October 17, 2002 and April 29, 2004, as well as
5 her usually excellent strength, which also was commented on by Dr. Cook (see Tr. 14).
6 However, Dr. Schoenfelder also noted that plaintiff was "still symptomatic" on April 8,
7 2002 (Tr. 202); and, on May 30, 2002, Dr. Schoenfelder assessed that plaintiff had
8 limitations on walking and activity (Tr. 185). It does not appear from a review of the
9 record that Dr. Schulze's functional assessments were contradicted by plaintiff's other
10 treating physicians, whose opinions the ALJ relies on in her written decision (Tr. 18).
11 Therefore, the ALJ was required to provide "clear and convincing" reasons for rejecting
12 the uncontradicted opinions of Dr. Schulze. See Lester, supra, 81 F.3d at 830.

14 The ALJ erroneously concluded that because Dr. Schulze's treating physician
15 questionnaire was completed almost two years after plaintiff's date last insured that "it
16 does not reflect the claimant's functional abilities during the relevant time period" (Tr.
17 15). This is inaccurate. Dr. Schulze specifically indicated that the limitations about which
18 she gave her opinion existed on September 10, 2001 (Tr. 266). This first reason given by
19 the ALJ provides no support for the decision not to adopt Dr. Schulze's opinions. Courts
20 regularly have held that a medical opinion of a treating physician should not be rejected
21 simply because it is given after the condition first appears. See Lester v. Chater, 81 F.3d
22 821, 832 (9th Cir. 1996) ("medical evaluations made after the expiration of a claimant's
23 insured status are relevant to an evaluation of the preexpiration condition") (citation
24

1 omitted); cf. Taylor v. Comm'r SSA, 659 F.3d 1228, 1232 (9th Cir. 2011) (“if the
2 Appeals Council rejected Dr. Thompson’s opinion because it believed it to concern a
3 time after Taylor’s insurance expired, its rejection was improper”).

4 The ALJ also found that Dr. Schulze’s opinion that plaintiff was unable to perform
5 housework was inconsistent with a treatment note that plaintiff was becoming more
6 active at home and doing housework (see Tr. 15-16). On December 30, 2003, Dr. Schulze
7 reported plaintiff’s subjective statement that she was unable to do anything (Tr. 336).
8 Although plaintiff reported being more active with housework thereafter on July 13,
9 2004, she also indicated that she was in more pain at that time as it hurt more (Tr. 331).
10 Shortly thereafter, Dr. Schulze also observed plaintiff “in a great deal of pain,” on
11 November 30, 2004, leading to the logical inference that plaintiff again was unable to do
12 housework at that time (see Tr. 327). For these reasons, the Court finds that the ALJ’s
13 reliance on any potential inconsistency between Dr. Schulze’s opinion that plaintiff could
14 not do housework and plaintiff’s reports of being more active and doing some housework
15 provides only some support for the ALJ’s rejections of Dr. Schulze’s opinions regarding
16 plaintiff’s functional limitations.

17 The ALJ also rejects Dr. Schulze’s opinions regarding plaintiff’s functional
18 impairments on her assessment that Dr. Schulze’s response that plaintiff had no
19 weakness, muscle atrophy or reflex abnormalities was inconsistent with her assessment
20 that plaintiff rarely could lift less than 10 pounds and could not ever lift 10 pounds (see
21 Tr. 15-16). However, these are not intrinsically inconsistent opinions. Although the ALJ
22 finds that there was not an objective basis for Dr. Schulze’s opinions regarding plaintiff’s
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1 lifting limitations, plaintiff's diagnoses of spinal stenosis and degenerative disc disease
2 on the basis of her MRI scans as well as Dr. Schulze's objective observations of
3 plaintiff's examination results provide the objective basis for such limitations (see Tr. 16;
4 see also Tr. 12, 327, 395-96).

5 The ALJ also supports her rejection of Dr. Schulze's opinions by indicating that
6 Dr. Schulze reported that plaintiff needed to use a cane on one page, while indicating the
7 opposite on a different page (see Tr. 16). Again, a review of the record reveals that these
8 opinions are not contradictory as the second reference regards an assisting device that
9 limits the functioning of both upper extremities, and does not include an opinion that
10 plaintiff does not need a cane (see Tr. 259, 263).

12 The ALJ indicates giving little weight to the functional opinions Dr. Schulze listed
13 in her treating physician questionnaire because of the ALJ's assessment that the
14 questionnaire "is internally inconsistent, does not reflect the substantial medical history
15 of self-reported functional abilities and does not address the relevant time period" (Tr.
16 18). However, as discussed, the report is not internally inconsistent and it addresses the
17 relevant time period. Regarding the question of whether or not substantial evidence
18 supports the finding by the ALJ, the Court should "review the administrative record as a
19 whole, weighing both the evidence that supports and that which detracts from the ALJ's
20 conclusion." Sandgathe v. Chater, 108 F.3d 978, 980 (1996) (per curiam) (*quoting*
21 Andrews, supra, 53 F.3d at 1039). Based on this standard and the relevant record as a
22 whole, the Court finds that the ALJ's assessment of Dr. Shulze's functional evaluation is
23 not supported by substantial evidence in the medical record.

1 Based on the reasons stated and the relevant record, the Court concludes that the
2 ALJ failed to provide clear and convincing reasons to give little weight to the
3 uncontradicted opinions by Dr. Schulze regarding plaintiff's functional limitations. See
4 Lester, supra, 81 F.3d at 830. Therefore, the ALJ did not evaluate properly the medical
5 evidence and this matter should be reversed and remanded to the Commissioner for
6 further administrative proceedings.

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8 3. The ALJ erred in the evaluation of plaintiff's credibility.

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10 An ALJ is not “required to believe every allegation of disabling pain” or other
11 non-exertional impairment. Fair v. Bowen, 885 F.2d 597, 603 (9th Cir. 1989) (*citing* 42
12 U.S.C. § 423(d)(5)(A)). Even if a claimant “has an ailment reasonably expected to
13 produce *some* pain; many medical conditions produce pain not severe enough to preclude
14 gainful employment.” Fair, supra, 885 F.2d at 603. The ALJ may “draw inferences
15 logically flowing from the evidence.” Sample, supra, 694 F.2d at 642 (*citing* Beane v.
16 Richardson, 457 F.2d 758 (9th Cir. 1972); Wade v. Harris, 509 F. Supp. 19, 20 (N.D. Cal.
17 1980)).

18

19 Nevertheless, the ALJ’s credibility determinations “must be supported by specific,
20 cogent reasons.” Reddick v. Chater, 157 F.3d 715, 722 (9th Cir. 1998) (citation omitted).
21 In evaluating a claimant’s credibility, the ALJ cannot rely on general findings, but “must
22 specifically identify what testimony is credible and what evidence undermines the
23 claimant’s complaints.” Greger v. Barnhart, 464 F.3d 968, 972 (9th Cir. 2006) (*quoting*
24 Morgan v. Comm’r of Soc. Sec. Admin., 169 F.3d 595, 599 (9th Cir. 1999)); Reddick,

1 supra, 157 F.3d at 722 (citations omitted); Smolen v. Chater, 80 F.3d 1273, 1284 (9th Cir.
2 1996) (citations omitted). The ALJ may consider “ordinary techniques of credibility
3 evaluation,” including the claimant’s reputation for truthfulness and inconsistencies in
4 testimony, and may also consider a claimant’s daily activities, and “unexplained or
5 inadequately explained failure to seek treatment or to follow a prescribed course of
6 treatment.” Smolen, supra, 80 F.3d at 1284.

7 The determination of whether or not to accept a claimant’s testimony regarding
8 subjective symptoms requires a two-step analysis. 20 C.F.R. §§ 404.1529, 416.929;
9 Smolen, supra, 80 F.3d at 1281 (*citing Cotton v. Bowen*, 799 F.2d 1403 (9th Cir. 1986)).
10 First, the ALJ must determine whether or not there is a medically determinable
11 impairment that reasonably could be expected to cause the claimant’s symptoms. 20
12 C.F.R. §§ 404.1529(b), 416.929(b); Smolen, supra, 80 F.3d at 1281-82. Once a claimant
13 produces medical evidence of an underlying impairment, the ALJ may not discredit the
14 claimant’s testimony as to the severity of symptoms “based solely on a lack of objective
15 medical evidence to fully corroborate the alleged severity of pain.” Bunnell v. Sullivan,
16 947 F.2d 341, 343, 346-47 (9th Cir. 1991) (*en banc*) (*citing Cotton*, 799 F.2d at 1407).
17 Absent affirmative evidence that the claimant is malingering, the ALJ must provide
18 specific “clear and convincing” reasons for rejecting the claimant’s testimony. Smolen,
19 supra, 80 F.3d at 1283-84; Reddick, supra, 157 F.3d at 722 (*citing Lester*, supra, 81 F.3d
20 at 834; Swenson v. Sullivan, 876 F.2d 683, 687 (9th Cir. 1989)).

21 Regarding activities of daily living, the Ninth Circuit “has repeatedly asserted that
22 the mere fact that a plaintiff has carried on certain daily activities does not in any

1 way detract from her credibility as to her overall disability.” Orn v. Astrue, 495 F.3d 625,
2 639 (9th Cir. 2007) (*quoting* Vertigan v. Halter, 260 F.3d 1044, 1050 (9th Cir. 2001)). The
3 Ninth Circuit specified “the two grounds for using daily activities to form the basis of an
4 adverse credibility determination:” (1) whether or not they contradict the claimant’s other
5 testimony; and (2) whether or not the activities of daily living meet “the threshold for
6 transferable work skills.” Orn, supra, 495 F.3d at 639 (*citing* Fair, supra, 885 F.2d at
7 603). As stated by the Ninth Circuit, the ALJ “must make ‘specific findings relating to
8 the daily activities’ and their transferability to conclude that a claimant’s daily activities
9 warrant an adverse credibility determination. Orn, supra, 495 F.3d at 639 (*quoting* Burch
10 v. Barnhart, 400 F.3d 676, 681 (9th Cir. 2005)).

12 An “individual’s statements may be less credible if the level or frequency of
13 treatment is inconsistent with the level of complaints. . . . and there are no good
14 reasons for this failure.” SSR 96-7 1996 SSR LEXIS 4, at *21-*22. However, even if a
15 condition could be remedied by surgery, if the claimant’s “actions were reasonable under
16 the circumstances, then the district court’s judgment upholding the [written decision by
17 the ALJ] must be reversed.” Nichols v. Califano, 556 F.2d 931, 932 (9th Cir. 1977). A
18 good reason can provide a valid excuse for not following prescribed treatment, such as
19 that a treating family physician does not recommend the treatment, or that it is
20 excessively painful or dangerous. 20 C.F.R. § 404.1530; SSR 96-7 1996 SSR LEXIS 4, at
21 *21-*22; Nichols, supra, 556 F.2d at 933. In addition, “the adjudicator must not draw any
22 inferences about an individual’s symptoms and their functional effects from a failure to
23 seek or pursue regular medical treatment without first considering any explanations that
24

1 the individual may provide, or other information in the case record, that may explain
2 infrequent or irregular medical visits or failure to seek medical treatment.” Social
3 Security Ruling (“SSR”) 96-7 1996 SSR LEXIS 4, at *21-*22.

4 The ALJ here cited no evidence of malingering; therefore, she was required to
5 provide specific “clear and convincing” reasons for rejecting plaintiff’s testimony. See
6 Smolen, supra, 80 F.3d at 1283-84; Reddick, supra, 157 F.3d at 722. The ALJ found that
7 plaintiff’s determinable impairments reasonably could have been expected to cause some
8 of the alleged symptoms, but gave various reasons for the finding that plaintiff’s
9 “statements concerning the intensity, persistence and limiting effects of these symptoms
10 are not credible to the extent they are inconsistent” with the residual functional capacity
11 assessment by the ALJ (Tr. 14).

13 The ALJ characterized plaintiff’s testimony as follows:

14 The claimant testified that she is unable to work because of extreme pain
15 with burning and muscle spasms in her back which radiates down her
16 hips and into her legs and limits her ability to sit for no more than 30
17 minutes at a time and stand or walk for no more than five minutes at a
18 time. The claimant maintains that this pain has existed since at least 2001
19 and has increased in severity. The claimant testified that her pain is so
20 severe that it causes her to lose sleep and concentration.

21 (Tr. 14).

22 a. The ALJ’s assessment of inconsistency between plaintiff’s reports of pain and her
23 hearing testimony

24 The ALJ found that plaintiff’s reports of pain in her medical record during the
relevant period are inconsistent with her hearing testimony regarding her level of pain
(Tr. 14). The ALJ noted that plaintiff’s epidural steroid injections and oral medications

1 “were relatively effective” in controlling plaintiff’s pain symptoms (*id.*). In support of
2 this assessment, the ALJ discussed selections from plaintiff’s medical record (*id.*). For
3 example, the ALJ indicated that “[b]y October 17, 2002, the claimant was reporting
4 almost complete relief from pain and Dr. Schoenfelder noted that her radiculopathy was
5 resolving” (*id.*). The ALJ also cited a note from plaintiff’s record that on one occasion,
6 plaintiff reported that the positive effect of her epidural steroid injection had lasted for
7 four months (*id.*). The ALJ concluded that plaintiff’s “reports of pain relief were
8 consistently reported to Dr. Schoenfelder through April 29, 2004, the date of her last visit
9 with him” (*id.*). In a similar fashion, the ALJ cited an excerpt from plaintiff’s treatment
10 with Dr. Cook (*id.*).
11

12 In this context, the ALJ also discussed some of the medical reports of Dr. Schulze
13 (Tr. 15). The ALJ noted a number of references to plaintiff’s pain relief from her
14 injections (*id.*). The ALJ also noted that on one occasion, plaintiff reported that she had
15 felt better than she had in four years (*id.*). Finally, the ALJ indicated that on November
16 18, 2002, Dr. Schulze eliminated plaintiff’s pain medication, Percodan; that by February
17 23, 2004, Dr. Schulze had discontinued Neurontin; and, on March 22, 2004 Dr. Schulze
18 decreased Oxycontin (*id.*). The ALJ concluded that plaintiff’s “positive reports of pain
19 improvement over a significant period of time support the articulated residual functional
20 capacity” (*id.*).
21

22 The implication by the ALJ that plaintiff’s pain improved gradually over time is
23 not supported by substantial evidence in the record. A review of the record reveals that
24 plaintiff often was reporting pain symptoms and that she often reported that her

1 treatments only temporarily relieved her pain (see Tr. 176-210, 299-423) The ALJ
2 appears to have selectively noted only portions of the record and failed to note the
3 indications in the record that support plaintiff's testimony regarding her pain.

4 First, the Court notes that although the ALJ indicated that Dr. Schulze eliminated
5 plaintiff's pain medication, Percodan, on November 18, 2002 (Tr. 15), the Court does not
6 find evidence for this indication in the 125 page exhibit cited by the ALJ in support of
7 this statement (see Tr. 299-423). Although a treatment note on November 18, 2002
8 indicates that plaintiff was reducing or "dropping off 1-2" of her Percodan, it does not
9 indicate that this prescription was eliminated (see Tr. 349). This interpretation is
10 buttressed by the treatment note shortly thereafter, from February 10, 2003, which
11 indicates that plaintiff still was prescribed Percodan, as well as Oxycontin and
12 Hydrocodone (see Tr. 348). The Court also notes that the November 18, 2002 treatment
13 note indicates that although plaintiff's Oxycontin was reduced at this time, her
14 Hydrocodone was maintained (Tr. 349).

16 Similarly, it appears from the record that Neurontin was discontinued on January
17 26, 2004 and Oxycontin was decreased on March 22, 2004, as noted by the ALJ.
18 However, on March 22, 2004, plaintiff nevertheless still was prescribed Percodan and
19 Vicodin (Tr. 333, 335). Perhaps more telling, although plaintiff's Oxycontin was
20 decreased on March 22, 2004, Dr. Schulze prescribed Vicodin, Percodan and Oxycontin
21 on April 19, 2004, less than a month later, after noting that plaintiff was "back up to the
22 oxycontin 3 per day because of being two months out from her last shot" (Tr. 333). The
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1 record reflects that although plaintiff reported experiencing pain relief from her steroid
2 injections, she generally reported that this pain relief was temporary (see Tr. 333).

3 Examples of this are indicated throughout plaintiff's medical record. Although
4 there is a single treatment note that indicates that plaintiff's pain relief lasted for four
5 months following her injection (see Tr. 182), many other treatments notes indicate that
6 they provided pain relief for a shorter amount of time (see, e.g., Tr. 182, 185). Although
7 on July 14, 2003, plaintiff indicated that pain relief from her March, 2003 injection lasted
8 for four months, at her very next treatment, she indicated that the pain relief she received
9 from the July, 2003 injection was "not as good of relief that she got with her L4-5
10 posterior interlaminar injection done in March" (Tr. 181). Likewise, one of plaintiff's
11 earlier treatment notes indicates that one of her injections provided her with pain relief
12 for one month, while another treatment provided her with pain relief for two months (see
13 Tr. 185). Plaintiff testified at her hearing that she had not been getting any relief from the
14 injection in the six months prior to the hearing (Tr. 40). She also testified that before
15 2005, the injections "would help for about six to seven weeks, sometimes eight weeks in
16 that just like the pills do in that they take some of the pain but not all of it" (id.).
17

18 On November 30, 2004, Dr. Schulze indicated her objective observation that
19 plaintiff was "in a great deal of pain [and] [was] rocking back and forth" (Tr. 327).
20 Although the ALJ fails to mention this treatment note, she referenced the following
21 treatment note, after plaintiff's injection, in which plaintiff indicated that she felt better
22 than she had felt in four years (see Tr. 15, 326). Similarly, the ALJ failed to mention
23 other treatment notes when plaintiff indicated on July 3, 2003 that she had "the worst
24

1 pain that she has ever been in" (Tr. 252); on October 6, 2003 that she had "been in a great
2 deal of pain" (Tr. 255); on December 30, 2003 that she was having "increasing problems"
3 and shooting pains (Tr. 256); on April 19, 2005 that the "last shot was less effective" (Tr.
4 322); on May 19, 2005 that she suffered from "increased pain secondary to her most
5 recent steroid shot being less effective" (Tr. 321); on June 14, 2005 that it had "been a
6 bad three month period of time for her, given that her steroid shot did not seem as
7 effective as previously [and] she ha[d] been flat with much more pain" (Tr. 320);
8 on March 29, 2006 that she had "been in a great deal of pain, despite being medicated"
9 (Tr. 313); on August 17, 2006 that "she ha[d] been unhappy with the inconsistencies of
10 pain relief" (Tr. 309); on September 14, 2006 that she had "been in more pain than usual"
11 (Tr. 308); and, on March 27, 2007 that she "did not get much result from her last epidural
12 steroid injection. Every other epidural injection that she gets at UW is inadequate and just
13 increases her suffering" (Tr. 304).

15 Although some of these aforementioned treatment notes were subsequent to
16 plaintiff's last insured date, many were from the relevant period, and when viewed in
17 total, they demonstrate that plaintiff's self-reports of pain were not inconsistent with her
18 August 14, 2009 testimony that her pain had "increased in severity," as referenced by the
19 ALJ (see Tr. 14). The ALJ appears to have concluded that the limiting effects of
20 plaintiff's pain improved over time by failing to consider significant probative evidence
21 to the contrary. Although an ALJ "need not discuss *all* evidence presented," the ALJ
22 must explain why "significant probative evidence has been rejected." Vincent, supra,
23 739 F.2d at 1394-95.

1 The Court also notes that Dr. Schulze opined in a December, 2009 letter that
2 whenever her treatment notes in plaintiff's record indicated that plaintiff was "doing well
3 or had improved, all of these were short term improvements, and almost all of them
4 followed a time in which there was either another epidural steroid injection or an increase
5 in her narcotic use" (Tr. 175). Dr. Schulze opined further that if one was to graph
6 plaintiff's "use of narcotics to control her pain and her activity over the years, you would
7 see a complete worsening of her overall condition due to her spinal disk disease and
8 severe spinal stenosis and an increasing amount of narcotics to help control her
9 symptoms and help her function at minimal levels . . . she was having increasing pain
10 over the last eight years" (*id.*). Although the Court does not rely on Dr. Schulze's
11 opinions in her letter, based on the relevant record, the Court concludes that the ALJ's
12 implications that plaintiff's pain symptoms gradually decreased over time and
13 increasingly were managed by treatment are not supported by substantial evidence in the
14 record. Therefore, the ALJ's finding of an inconsistency between plaintiff's reports of
15 pain and her hearing testimony of the limiting effects of her pain is not supported by
16 substantial evidence in the record.

18 b. Objective medical evidence

19 The ALJ indicates in the context of evaluating plaintiff's credibility that the
20 "objective medical evidence also supports a sedentary residual functional capacity" (Tr.
21 15). The Court notes again that once a claimant produces medical evidence of an
22 underlying impairment, the ALJ may not discredit the claimant's testimony as to the
23 severity of symptoms "based solely on a lack of objective medical evidence to fully
24

1 corroborate the alleged severity of pain.” Bunnell, supra, 947 F.2d at 343, 346-47. In
2 addition, again, the ALJ appears to have provided a selective review of the medical
3 evidence.

4 For example, the ALJ references a September 25, 2001 treatment note that
5 plaintiff’s “straight leg raising was negative” (Tr. 15; see also Tr. 189). However, the
6 ALJ fails to mention a subsequent treatment note on November 30, 2005 that “[e]xam
7 continues to show positive straight leg raise, bilaterally, and tenderness in the lumbar
8 spine” (Tr. 327). Based on a review of the relevant record, the Court concludes that
9 although the objective evidence in the medical record is a relevant factor in determining
10 plaintiff’s credibility, here it does not provide substantial evidence to discount plaintiff’s
11 credibility.

12 c. Plaintiff’s compliance with doctors’ recommendations

13 The ALJ assessed that plaintiff failed to follow-up on recommendations made by
14 her treating doctors and that this indicated that plaintiff’s “symptoms may not have been
15 as serious as has been alleged in connection with this application and appeal” (Tr. 16). In
16 this context, the ALJ noted recommendations that plaintiff lose weight, undergo gastric
17 banding and a laminectomy, engage in pool therapy as a weight-loss measure, receive
18 acupuncture and go to a pain clinic (Tr. 16-17).

19 1. Pool therapy and exercise

20 Regarding pool therapy, the ALJ noted that plaintiff “attended irregularly,
21 sometimes two times per week, sometimes three times and sometimes not at all” (Tr. 16)
22 and also noted plaintiff’s testimony that she had not attended pool therapy in the year
23

1 prior to the hearing because her husband could not take her (Tr. 17; see also Tr. 31). The
2 ALJ did not indicate whether or not she was relying on the fact that plaintiff could not
3 attend pool therapy in the year prior to her August, 2009 hearing to determine that
4 plaintiff's testimony regarding her pain symptoms during the relevant time frame was not
5 credible. And, the ALJ did not indicate whether or not she accepted plaintiff's reason as
6 to why she was not attending pool therapy in the prior year (see Tr. 17). The Court notes
7 that the year prior to plaintiff's hearing was not part of the relevant time frame (of
8 September 10, 2001 through March 31, 2005).

9
10 During the relevant time frame, the record on September 10, 2001 indicates that
11 plaintiff was "not exercising in the pool due to pain" (Tr. 412). On April 4, 2002,
12 treatment records indicate that plaintiff was "very serious about getting back into regular
13 exercise, especially at the pool with the physical therapist" (Tr. 356). This treatment note
14 also indicates a potential reason as to why plaintiff had not been engaging in pool therapy
15 recently as she was "in so much pain that she [was] unable to get dressed by herself"
16 (id.). On May 23, 2002, treatment records indicate that plaintiff was "in physical therapy
17 twice a week" (Tr. 353). On August 19, 2002, treatment records indicate that plaintiff
18 was "trying to get to exercise more often" (Tr. 351).

19
20 Treatment records from December 16, 2002 substantiate the implication from the
21 April 4, 2002 note that plaintiff increased her exercise when her pain decreased: "Her
22 pain is improved and she is back to exercising more regularly" (Tr. 347). On April 18,
23 2003, plaintiff was exercising and "swimming a great deal" (Tr. 346). On March 14,
24 2003, treatment records indicate that plaintiff was "doing better with her exercise. She is

1 exercising three times per week" (Tr. 345). On July 3, 2003, plaintiff was "still working
2 out in the pool at least 3 x per week" (Tr. 343). On October 6, 2003, plaintiff had "started
3 to exercise a bit more, but she ha[d] been in a great deal of pain" (Tr. 339).

4 A treatment note from December 30, 2003 indicates that plaintiff had not been
5 able to exercise at all for a week due to "shooting pains" (Tr. 336). On February, 23,
6 2004, treatment notes indicate that plaintiff was "exercising three times per week" (Tr.
7 334). On April 19, 2004, treatment notes indicate that plaintiff was continuing "to
8 exercise at least three times per week" (Tr. 333).

9 On May 17, 2004, the record indicates that plaintiff still was "exercising three
10 times, sometimes four times a week" (Tr. 332). The record reflects that on July 13, 2004
11 that plaintiff was "driving more she hopes to make it to swimming more often" (Tr. 331).
12 On October 29, 2004, the record indicates that plaintiff still was "keeping with her
13 exercise" (Tr. 328). In addition, the record reflects on December 28, 2004 that plaintiff
14 was trying to exercise three days per week, and on January 27, 2005 that plaintiff still
15 was "active in a pool program" (Tr. 326). On March 22, 2005, the record indicates that
16 plaintiff was "involved in aqua-therapy twice per week" (Tr. 324).

17 Based on the relevant record, the Court concludes that the ALJ's implication that
18 plaintiff had not been compliant with recommendations to exercise and engage in pool
19 therapy is not supported by substantial evidence in the record as a whole. In addition, the
20 Court notes that the ALJ failed to assess the logical inference from the record that
21 plaintiff's pool therapy compliance decreased when her pain increased.
22
23

1 2. Surgery recommendations

2 Regarding surgery, the ALJ noted that a treatment note by Dr. Cook which
3 indicated that plaintiff's weight "goes against any possibility of surgery (laminectomy)
4 being successful" (Tr. 16 (*citing* Tr. 182)). The ALJ also noted that Dr. Schoenfelder and
5 Dr. Cook apparently were recommending surgery to plaintiff in October, 2004 (Tr. 16;
6 see also Tr. 328).

7 Plaintiff testified that she met with Dr. Schoenfelder in 2002 and he explained
8 what he could do (Tr. 37). Plaintiff testified that:

9
10 He gave me about a 50 percent chance of having any recovery. And it
11 was a lot of surgery and a lot of recovery to go through for a 50 percent
12 chance of no pain. He was very honest about saying that doing the
13 surgery would most likely damage a lot of the nerves in the spinal cord
14 that will have to grow back and sometimes don't. And so that was the
15 unknown in doing the surgery. My brother is a radiologist and he was
16 encouraging me to wait as long as I could to do surgery because they
17 would be coming up with more and more improvements in and new
18 things to do that would not be so destructive. And then I began getting
19 epidural, steroid shots both at, I started at St. Joe's Hospital in Tacoma
20 and then after a few years there I went up to Virginia Mason to their pain
21 clinic up there. And I'd go every three months for a steroid injection.

22 (Tr. 37-38). In addition to her hearing testimony, the record reflects some of the reasons
23 for plaintiff's lack of surgical intervention.

24 On January 15, 2002, the record indicates that plaintiff was "very frightened of
25 surgery as she knows she has facet involvement and she is concerned about the instability
26 after surgery" (Tr. 411). On March 5, 2002, the record indicates that plaintiff was "very
27 recalcitrant concerning surgery because of her body habitus and her fear that surgery
28 could kill her" (Tr. 408). In late 2002, Dr. Schoenfelder indicated that plaintiff wanted to

1 pursue injections verses surgery in the future, and that he was “inclined to agree with her
2 especially until she gets under a more healthy situation” (Tr. 184). The ALJ did not
3 indicate whether or not she considered plaintiff’s reasons as to why she was reluctant to
4 have surgery before concluding that plaintiff’s failure to obtain surgery suggested that
5 plaintiff was not credible regarding her level of pain. This was legal error. See SSR 96-7
6 1996 SSR LEXIS 4, at *21-*22.

7 3. Acupuncture and the pain clinic

8 Regarding acupuncture and the pain clinic, the record on March 5, 2002 indicates
9 that plaintiff did not want to participate in these “as she states it is too time consuming
10 and she has trouble with child care” (Tr. 408). However, a March 27, 2002 treatment note
11 indicates that plaintiff was starting acupuncture the following week (Tr. 404). On April 4,
12 2002, treatment records indicate that plaintiff had “one session of acupuncture” (Tr. 356).
13 Treatment records on April 26, 2002 indicate that plaintiff “will continue acupuncture”
14 (Tr. 355). The ALJ did not indicate what consideration, if any, was given to plaintiff’s
15 reasons for failing to seek more acupuncture and other treatment at the pain clinic.

16 4. Weight loss

17 Regarding weight loss, many treatment records indicate that plaintiff was
18 exercising, as discussed in the context of pool therapy. There also are indications of some
19 weight loss (see e.g., Tr. 352 (“she has lost 20 lbs”)). Treatment records from December
20 16, 2002 indicate that plaintiff was continuing “to lose weight slowly” (Tr. 347). A
21 treatment note from March 22, 2004 indicates that plaintiff had “lost weight on the
22 Meridia” (Tr. 333). Plaintiff “continue[d] to lose some weight” on April 19, 2004,

1 although it was “only about 2 lbs from last time” (*id.*). Plaintiff testified at her hearing
2 that although she had gained about 60 pounds previously, she had “recently lost 50
3 pounds over the last year” (Tr. 25).

4 As indicated, the Court concludes that the ALJ’s determination regarding
5 plaintiff’s lack of compliance with doctors’ recommendations regarding exercise and
6 pool therapy is not supported by substantial evidence in the record. In addition, the ALJ
7 did not address plaintiff’s reasons for the time periods in which she was less compliant
8 with such recommendations, such as the multiple references in the treatment records that
9 she decreased her exercise when her pain was too great (*see, e.g.*, Tr. 189 (plaintiff “has
10 been in an aqua aerobics program, but she had to stop that because of increasing
11 problems with pain”)). The ALJ also failed to consider plaintiff’s reasons for failing to
12 receive surgery, such as her testimony that the doctor informed her of a 50 percent chance
13 of success (Tr. 37); her testimony that her brother who was a radiologist suggested that
14 she wait (Tr. 38); and, the reference in her medical record that she feared that surgery
15 could kill her (Tr. 408) or make her unstable (Tr. 411). The ALJ also failed to assess the
16 validity of the reasons plaintiff indicated in the treatment record as to why she was not
17 receiving acupuncture or going to the pain clinic (Tr. 408).

18 According to Social Security Ruling SSR 96-7, “the adjudicator must not draw
19 any inferences about an individual’s symptoms and their functional effects from a failure
20 to seek or pursue regular medical treatment without first considering any explanations
21 that the individual may provide, or other information in the case record, that may explain
22 infrequent or irregular medical visits or failure to seek medical treatment.” SSR 96-7
23
24

1 1996 SSR LEXIS 4, at *21-*22. Therefore, the ALJ's failure to consider the stated
2 factors was legal error. For this reason, the other reasons discussed and the relevant
3 record, the Court finds that plaintiff's assessed failure to follow doctors'
4 recommendations provides little support for the ALJ's determination regarding plaintiff's
5 credibility.

6

7 d. Plaintiff's activities of daily living

8 The ALJ concludes that plaintiff's "testimony regarding limitations in her
9 activities of daily living is inconsistent with her reports of activities in the medical
10 records" (Tr. 17). The ALJ supports this conclusion, in part, by noting plaintiff's multiple
11 travels, including a trip to the ocean, flying to Georgia for a wedding and a trip to
12 California (see id.). Although on August 19, 2002 a treatment note indicates that plaintiff
13 went to the ocean, it also indicates that plaintiff had problems coming back (Tr. 351).
14 Similarly, the Court notes that the treatment note from December 16, 2002 indicates that
15 plaintiff requested more pain pills due to the fact that she was flying, leading to the
16 logical inference that although she was able to manage this task, it was with difficulty and
17 increased narcotic pain medication (see Tr. 347; see also Tr. 333 ("extras for her trip to
18 California")).

20 Other daily activities mentioned by the ALJ in addition to plaintiff's travel, was
21 her ability to drive and a reference to being more active at home (see Tr. 17). The ALJ
22 found that plaintiff's ability to travel, even with pain and on increased narcotics, and her
23

1 ability to drive and be more active at home suggested that plaintiff was not credible
2 regarding the degree to which she alleged disability due to pain (*id.*).

3 There are “two grounds for using daily activities to form the basis of an adverse
4 credibility determination:” (1) whether or not they contradict the claimant’s other
5 testimony and (2) whether or not the activities of daily living meet “the threshold for
6 transferable work skills.” Orn, supra, 495 F.3d at 639 (*citing Fair, supra*, 885 F.2d at
7 603). The ALJ did not indicate specifically that plaintiff’s travel, ability to drive and her
8 increased activity with the household chores were transferable to a work environment.
9
10 See Orn, supra, 495 F.3d at 639 (*quoting Burch v. Barnhart*, 400 F.3d 676, 681 (9th Cir.
11 2005)). In addition, the ALJ has not demonstrated how plaintiff’s daily activities
12 contradict her other testimony. See Orn, supra, 495 F.3d at 639. Therefore, the Court
13 concludes that the ALJ’s references to plaintiff’s daily activities provide little support for
14 the ALJ’s credibility determination.

15 Although the ALJ referenced some significant probative evidence regarding
16 plaintiff’s positive abilities, the ALJ neglected to mention much of the significant
17 probative evidence suggesting that plaintiff suffered severe limitations in her ability to
18 function. The Court should “review the administrative record as a whole, weighing both
19 the evidence that supports and that which detracts from the ALJ’s conclusion.””
20 Sandgathe v. Chater, 108 F.3d 978, 980 (1996) (per curiam) (*quoting Andrews, supra*, 53
21 F.3d at 1039). Based on a review of the relevant record as a whole and for the reasons
22 stated, the Court concludes that the ALJ’s reasons for her credibility determination were
23 not clear and convincing overall. See Smolen, supra, 80 F.3d at 1283-84; Reddick, supra,

1 157 F.3d at 722. In addition, a determination of plaintiff's credibility relies on the
2 assessment of the medical evidence and the Court already has determined that the ALJ
3 did not evaluate properly the medical evidence, see supra, section 2. See also 20 C.F.R. §
4 404.1529(c). Therefore, the Administrative Law Judge assigned to this matter following
5 remand should assess plaintiff's credibility anew.

6

7 4. The lay testimony should be re-evaluated.

8 Pursuant to the relevant federal regulations, in addition to “acceptable medical
9 sources,” that is, sources “who can provide evidence to establish an impairment,” see 20
10 C.F.R. § 404.1513 (a), there are “other sources,” such as friends and family members,
11 who are defined as “other non-medical sources,” see 20 C.F.R. § 404.1513 (d)(4), and
12 “other sources” such as nurse practitioners and naturopaths, who are considered other
13 medical sources, see 20 C.F.R. § 404.1513 (d)(1). See also Turner v. Comm'r of Soc.
14 Sec., 613 F.3d 1217, 1223-24 (9th Cir. 2010) (*citing* 20 C.F.R. § 404.1513(a), (d), (d)(3)).
15 An ALJ may disregard opinion evidence provided by “other sources,” characterized by
16 the Ninth Circuit as lay testimony, “if the ALJ ‘gives reasons germane to each witness for
17 doing so.’ Turner, supra, 613 F.3d at 1224 (*citing* Lewis v. Apfel, 236 F.3d 503, 511 (9th
18 Cir. 2001)); see also Van Nguyen v. Chater, 100 F.3d 1462, 1467 (9th Cir. 1996). This is
19 because “[i]n determining whether a claimant is disabled, an ALJ must consider lay
20 witness testimony concerning a claimant's ability to work.” Stout v. Commissioner,
21 Social Security Administration, 454 F.3d 1050, 1053 (9th Cir. 2006) (*citing* Dodrill v.
22 Shalala, 12 F.3d 915, 919 (9th Cir. 1993)).

1 Recently, the Ninth Circuit characterized lay witness testimony as “competent
2 evidence,” again concluding that in order for such evidence to be disregarded, “the ALJ
3 must provide ‘reasons that are germane to each witness.’” Bruce v. Astrue, 557 F.3d
4 1113, 1115 (9th Cir. 2009) (*quoting Van Nguyen*, supra, 100 F.3d at 1467). In this recent
5 Ninth Circuit case, the court noted that an ALJ may not discredit “lay testimony as not
6 supported by medical evidence in the record.” Bruce, supra, 557 F.3d at 1116 (*citing*
7 Smolen, supra, 80 F.3d at 1289).
8

9 Testimony from “other non-medical sources,” such as friends and family
10 members, see 20 C.F.R. § 404.1513 (d)(4), may not be disregarded simply because of
11 their relationship to the claimant or because of any potential financial interest in the
12 claimant’s disability benefits. Valentine v. Comm’r SSA, 574 F.3d 685, 694 (9th Cir.
13 2009).

14 a. Mr. Paul Joseph Goodwin, plaintiff’s spouse (“Mr. Goodwin”)

15 Mr. Goodwin testified at plaintiff’s hearing (see Tr. 44-47). He testified that
16 before her back pain started, she “was very active, engaged in sports” (Tr. 45). He
17 testified further as follows:
18

19 Okay, so Laurie was very active when we initially met and then got
20 married. We would travel by car to a lot of areas. We would hike, we
21 would camp. We would exercise together. One of our first apartments
22 was near a high school and we would go to the track and walk and run
23 and do other kinds of exercises. We would go and see shows. We would
24 entertain our friends. We would go and visit and have dinner parties with
explore Washington when we first moved here.

(id.)

1 When asked by the attorney about how things changed in plaintiff's life after the
2 back pain, Mr. Goodwin testified that:

3 Around 2000, late 2000, 2001. She began expressing some difficulties
4 with her back and pain in her legs and then we would, it kind of began to
5 curtail our activity. Didn't quite feel like going and doing things. Like
6 around that timeframe I started helping more with meals and cleaning to
7 give her a chance to rest and, you know, let the pain subside and that
kind of a thing. But as time progressed, it got worse. And I took over
more responsibilities of the house and with the chores and the shopping
and that kind of stuff.

8 (Tr. 45-46). Mr. Goodwin specified the reasons for the changes:

9 Continuing problems with her back that seemed to get worse. Kept her
10 less mobile. She had trouble getting from place to place. I began having
11 to, you know, let her lean on me or help her walk, you know. Like from
the house to the car and back. She was less inclined to go out and do a
12 little shopping for just odds and ends. And like I said, things seemed to
get gradually worse. She had more pain. She was less able to sit up and
13 do things. Even she found that she had to recline to take the pressure off
of where she was in pain.

14 (Tr. 46). Mr. Goodwin provided approximately 2 1/2 pages of testimony (see Tr. 44-47).

15 The ALJ gave one reason to disregard the lay testimony provided by plaintiff's
16 husband (see Tr. 17). The ALJ indicated that contrary to plaintiff's numerous records of
17 travel occurrences, Mr. Goodwin "testified that the claimant has been unable to travel
18 since her back problems began" (id.). Based on the relevant record, it is not clear how
19 Mr. Goodwin testified that plaintiff was unable to travel since her back problems began
20 (see Tr. 44-47). Although he indicated that she was less inclined to want to go out and do
21 things, he testified that he would help her from the car and back on the occasions when
22 she did leave the house. He testified to other functional changes in plaintiff's abilities
23

1 related to activities of daily living, such as the fact that he had increased his help with
2 chores (see id.).

3 The ALJ's assessment that Mr. Goodwin "testified that the claimant has been
4 unable to travel since her back problems began" is not supported by substantial evidence
5 in the record, and therefore, is not a germane reason to discount his testimony (see Tr.
6 17). See Bruce, supra, 557 F.3d at 1115. According to the Ninth Circuit, "where the
7 ALJ's error lies in a failure to properly discuss competent lay testimony favorable to the
8 claimant, a reviewing court cannot consider the error harmless unless it can confidently
9 conclude that no reasonable ALJ, when fully crediting the testimony, could have reached
10 a different disability determination." Stout, supra, 454 F.3d at 1056 (reviewing cases).
11 Because the Court cannot so conclude with confidence, the Administrative Law Judge
12 assigned to this matter following remand should re-assess the lay testimony provided by
13 Mr. Goodwin. See id.

15 b. Lay evidence provided by other medical source, Ms. Susan E. Strobel, D.C.
16 ("Ms. Strobel")

17 Ms. Strobel opined that plaintiff had "difficulty standing, bending, walking, for
18 any distance, as well as sitting" (Tr. 270). Ms. Strobel indicated her assessment that
19 plaintiff's injections gave plaintiff "only temporary relief" (id.). She assessed that
20 plaintiff's pain level, when not decreased from the injections, was "an 8 on a 1-10 pain
21 scale" (id.). The ALJ accorded Strobel's opinion "minimal weight because her opinion is
22 unsupported by objective evidence, is inconsistent with the claimant's own report to her
23

1 treating physician of levels of pain during the relevant period and it is inconsistent with
2 acceptable medical source opinions" (Tr. 18).

3 However, the ALJ has not indicated any specific inconsistency between Ms.
4 Strobel's opinion and any opinion by an acceptable medical source. Also, as discussed
5 previously, see supra, section 3, the Court has found that the ALJ reviewed plaintiff's
6 self-reports of pain very selectively, with a focus only on indications of pain relief. In
7 addition, the Court already has concluded that the ALJ erred in her opinion regarding the
8 review of the medical evidence, as well as in her review of plaintiff's credibility, see
9 supra, sections 2, 3. For these reason and based on the relevant record, the Court
10 concludes that the Administrative Law Judge assigned to this matter following remand
11 should re-assess the lay testimony provided by Ms. Strobel.

13 5. The residual functional capacity determination should be assessed anew and this
14 matter should be remanded for further administrative proceedings.

15 Dr. Schulze provided detailed opinions regarding plaintiff's functional limitations.
16 However the ALJ did not adopt Dr. Schulze's opinions when making her determination
17 regarding plaintiff's residual functional capacity. Instead, the ALJ relied on other
18 opinions, such as the opinions of Drs. Schoenfelder and Cook, without discussing any
19 specific functional assessments provided by other medical sources. Therefore, the Court
20 concludes that the residual functional capacity assessment of plaintiff is not based on a
21 proper review of the medical evidence.

1 The Ninth Circuit has put forth a “test for determining when evidence should
2 be credited and an immediate award of benefits directed.” Harman v. Apfel, 211
3 F.3d 1172, 1178, 2000 U.S. App. LEXIS 38646 at **17 (9th Cir. 2000). It is
4 appropriate where:

5 (1) the ALJ has failed to provide legally sufficient reasons for
6 rejecting such evidence, (2) there are no outstanding issues that
7 must be resolved before a determination of disability can be
8 made, and (3) it is clear from the record that the ALJ would be
9 required to find the claimant disabled were such evidence
10 credited.

11 Harman, 211 F.3d at 1178 (*quoting Smolen v. Chater*, 80 F.3d 1273, 1292 (9th
12 Cir.1996)).

13 Here, outstanding issues must be resolved. See Smolen, 80 F.3d at 1292. There is
14 a large volume of medical and other evidence. In addition, although the ALJ did not
15 provide clear and convincing reasons to fail to adopt the functional assessments by
16 treating physician, Dr. Schultze, plaintiff had other treating physicians. The ALJ may find
17 it helpful to develop the record with respect to the opinions by plaintiff’s other treating
18 physicians regarding plaintiff’s functional limitations. The medical evidence is not
19 conclusive.

20 The ALJ is responsible for determining credibility and resolving ambiguities and
21 conflicts in the medical evidence. Reddick v. Chater, 157 F.3d 715, 722 (9th Cir. 1998);
22 Andrews v. Shalala, 53 F.3d 1035, 1043 (9th Cir. 1995). If the medical evidence in the
23 record is not conclusive, sole responsibility for resolving conflicting testimony and
24 questions of credibility lies with the ALJ. Sample v. Schweiker, 694 F.2d 639, 642 (9th

1 Cir. 1999) (*quoting Waters v. Gardner*, 452 F.2d 855, 858 n.7 (9th Cir. 1971) (*citing*
2 *Calhoun v. Bailar*, 626 F.2d 145, 150 (9th Cir. 1980))).

3 Therefore, remand is appropriate to allow the Commissioner the opportunity to
4 consider properly all of the medical evidence as a whole and to incorporate the properly
5 considered medical evidence into the consideration of plaintiff's credibility and residual
6 functional capacity. *See Sample, supra*, 694 F.2d at 642.

7 6. Regarding plaintiff's contention of the ALJ's bias.

8 Administrative Law Judges "are presumed to be unbiased." *Rollins v. Massanari*,
9 261 F.3d 853, 857 (9th Cir. 2001). To rebut this presumption, one must show a "conflict
10 of interest or some other specific reason for disqualification." *Id.* at 857-58 (*citing*
11 *Verduzco v. Apfel*, 188 F.3d 1087, 1089 (9th Cir. 1999)). Although ALJs occasionally
12 can reveal irritation or anger, "'expressions of impatience, dissatisfaction, annoyance, and
13 even anger, that are within the bounds of what imperfect men and women ... sometimes
14 display,' do not establish bias." *Rollins, supra*, 261 F.3d at 858 (*quoting Liteky v. United*
15 *States*, 510 U.S. 540, 555-56 (1994)). Instead, a claimant asserting bias must "show that
16 the ALJ's behavior, in the context of the whole case, was 'so extreme as to display clear
17 inability to render fair judgment.'" *Rollins, supra*, 261 F.3d at 858 (*quoting Liteky, supra*,
18 510 U.S. at 551).

19 Here, plaintiff contends that the ALJ was biased (*see* Opening Brief, ECF No. 11,
20 p. 20). She asserts that the ALJ is not capable of fairly considering plaintiff's claim
21 following remand, as demonstrated by the ALJ's "incorrect findings rejecting the
22 credibility of both [plaintiff] and her husband" (*id.*). Although the Court has found that
23

1 the ALJ committed legal errors, these errors were not “so extreme as to display clear
2 inability to render fair judgment.”” See Rollins, supra, 261 F.3d at 858 (*quoting Liteky,*
3 supra, 510 U.S. at 551). For this reason, the Court should not order that this matter must
4 be heard by a different Administrative Law Judge following remand.

5 CONCLUSION

6 The ALJ failed to evaluate properly the medical evidence and erred in her
7 assessment of the medical opinions of Dr. Schulze. In addition, the ALJ failed to evaluate
8 properly plaintiff’s credibility.

9 Based on these reasons and the relevant record, the undersigned recommends that
10 this matter be **REVERSED** and **REMANDED** to the administration for further
11 consideration pursuant to sentence four of 42 U.S.C. § 405(g). **JUDGMENT** should be
12 for **PLAINTIFF** and the case should be closed.

14 Pursuant to 28 U.S.C. § 636(b)(1) and Fed. R. Civ. P. 72(b), the parties shall have
15 fourteen (14) days from service of this Report to file written objections. See also Fed. R.
16 Civ. P. 6. Failure to file objections will result in a waiver of those objections for
17 purposes of de novo review by the district judge. See 28 U.S.C. § 636(b)(1)(C).
18 Accommodating the time limit imposed by Rule 72(b), the clerk is directed to set the
19 matter for consideration on January 13, 2012, as noted in the caption.

20 Dated this 21st day of December, 2011.
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24 J. Richard Creatura
United States Magistrate Judge